



## **HEALTH AND WELLBEING BOARD: 16 MARCH 2017**

### **REPORT OF LEICESTERSHIRE & RUTLAND SAFEGUARDING ADULTS BOARD (LRSAB) AND LOCAL SAFEGUARDING CHILDREN BOARD (LRLSCB)**

#### **SAFEGUARDING BOARDS BUSINESS PLANS 2017/18**

##### **Purpose of report**

1. The purpose of this report is to set out the draft proposed Business Plan priorities for the Leicestershire and Rutland Local Safeguarding Children Board (LRLSCB) and the Leicestershire and Rutland Safeguarding Adult Board LRSAB for 2017/18 for noting and comment by the Health and Wellbeing Board.

##### **Link to the local Health and Care System**

2. Safeguarding is everyone's responsibility. Health and care needs can be linked to safeguarding risk for adults and children and health and care practitioners can have opportunities to identify and respond to safeguarding risk not available to workers in other agencies.
3. Connectivity between the LRSAB and the Better Care Together (BCT) Programme was established during 2014/15 when the Board was a consultee during the process of formulating the BCT Five Year Strategic Plan 2014-19. At that stage it was agreed that safeguarding would be a cross-cutting theme across the BCT Programme and we secured agreement to ensuring that the BCT Programme would incorporate, promote, measure and evaluate safeguarding outcomes within its improvement plans.
4. The draft Business Plan Priorities for 2017/18 incorporate areas within priority health workstreams, including emotional health and well-being and mental health. The priorities include a specific reference to assurance regarding the safeguarding implications and impacts of the Better Care Together and Sustainability and Transformation Plan programmes.

##### **Recommendation**

5. It is recommended that the Board comments on the proposed Business Plan priorities 2017/18 for the LRLSCB and LRSAB, particularly in relation to the most

appropriate route for assurance regarding the safeguarding implications and impacts of the Better Care Together and Sustainability and Transformation Plan programmes.

### **Policy Framework and Previous Decisions**

6. The LRLSCB and the LRSAB are partnerships that are required by regulation. The LRLSCB is required as a result of the Children Act 2004 and expectations of the Board are set out in Working Together 2015. The LRSAB is required as a result of the Care Act 2014.
7. It is a requirement of Working Together 2015 and the Care Act 2014 that the Annual Reports of the LRLSCB and LRSAB be presented to the Chairman of the Health and Wellbeing Board. In Leicestershire and Rutland we have, in addition, a protocol between both safeguarding boards and the Health and Wellbeing Board that requires the presentation of the draft business plans of the safeguarding boards with an expectation that the Health and Wellbeing Board will consider any implications of these plans for the health and well-being strategies of both counties.
8. The Annual Reports for 2015-16 for the LRLSCB and LRSAB, which included some analysis of need for future priorities were presented to the Health and Wellbeing Board on 15<sup>th</sup> September 2016.

### **Background**

#### **Statutory Framework**

9. The LRLSCB is a statutory body established as a result of Section 13 of the Children Act 2004 and currently operates under statutory guidance issued in Working Together 2015. Whilst there is no statutory requirement to report the annual business plan to the Health and Wellbeing Board it has been considered best practice in the past so to do.
10. The LRSAB became a statutory body on 1<sup>st</sup> April 2015 as result of the Care Act 2014. The Act requires that it must lead adult safeguarding arrangements across its locality and oversee and coordinate the effectiveness of the safeguarding work of its member and partner agencies. It requires the LRSAB to develop and actively promote a culture with its members, partners and the local community that recognises the values and principles contained in 'Making Safeguarding Personal'. It should also concern itself with a range of issues which can contribute to the wellbeing of its community and the prevention of abuse and neglect, such as:
  - the safety of people who use services in local health settings, including mental health
  - the safety of adults with care and support needs living in social housing
  - effective interventions with adults who self-neglect, for whatever reason
  - the quality of local care and support services
  - the effectiveness of prisons in safeguarding offenders
  - making connections between adult safeguarding and domestic abuse.
11. These points have been addressed in drawing up thr Business Plan for 2017/18.
12. Safeguarding Adult Boards have three core duties. They must:

- develop and publish a strategic plan setting out how they will meet their objectives and how their member and partner agencies will contribute;
- publish an annual report detailing how effective their work has been
- commission safeguarding adults reviews (SARs) for any cases which meet the criteria for these.

13. It is the first of these duties to which the Business Plan relates since this plan essentially outlines our strategy for improvement.

#### Formulation of the Business Plans for 2017/18

14. As in 2016/17 the LRLSCB and LRSAB have formulated individual business plans supplemented by a joint plan that addresses priorities they will share. This is intended to secure a balance between achieving a strong focus on both children's and adult safeguarding issues and recognising that some safeguarding matters require approaches that involve both children and adult services and focus on whole family issues.
15. The future improvement priorities identified in the Annual Reports for 2015/16 have been built into the Business Plans for 2017/18. In addition to issues arising from the Annual Report the new Business Plans' priorities have been identified against a range of national and local drivers including:
- national safeguarding policy initiatives and drivers;
  - recommendations from regulatory inspections across partner agencies;
  - the outcomes of serious case reviews, serious incident learning processes, domestic homicide reviews and other review processes both national and local;
  - evaluation of the business plans for 2015/16 including analysis of impact afforded by the quality assurance and performance management framework;
  - best practice reports issued at both national and local levels;
  - the views expressed by both service users and front-line staff through the Boards' engagement and participation arrangements;
  - recommendations contained in the Ofsted review of the LRLSCB published on 13<sup>th</sup> February 2017 and the recommendations in the Ofsted inspections of Leicestershire and Rutland published on the same date.
16. The new Business Plans have been informed by discussions at number of forums since the autumn of 2016, including:
- a. the annual Safeguarding Summit of chief officers from partner agencies held on 23<sup>rd</sup> November 2016
  - b. meetings of the Scrutiny bodies in both Leicestershire and Rutland at which both the LRLSCB and LRSAB Annual Reports 2015/16 and future priorities for action have been debated;
  - c. meetings of the Leicestershire and Rutland Health and Wellbeing Boards at which both the LRLSCB and LRSAB Annual Reports 2015/16 and future priorities for action have been debated;
  - d. discussions within individual partner agencies.
17. The proposed strategic priorities were formulated through the annual Development Session of the two Safeguarding Boards held on 2 December 2016.

### **Proposals/Options**

18. The Boards have continued to follow the approach to business planning that they adopted last year, focusing on areas that they have identified as specific priorities for development and improvement.
19. The Board is considering making a differentiation between Development priorities and Assurance priorities. Assurance priorities are solely identified as priorities for seeking assurance regarding safeguarding practice, risk or impact, rather than carrying out any specific development work. Development priorities are ones that require specific development work led by the Board, these may also include some element of assurance.
20. Effectiveness of safeguarding in areas not covered by the business plan or assurance priorities will be continue to be monitored through the core element of our performance and quality assurance framework.
21. The specific priorities that have arisen for the LRSAB are:

| <b>Development Priority</b>           | <b>Summary</b>   |
|---------------------------------------|--|
| 1. Prevention                         | Assurance regarding safeguarding elements of local prevention strategies |
| 2. Making Safeguarding Personal (MSP) | Continuing development of MSP across partners                            |
| 3. Thresholds                         | Identifying and addressing gaps re: over and under-reporting             |
| 4. Self-Neglect                       | Establishing and embedding a robust process for practitioners            |

22. The specific priorities that have arisen for the LRLSCB are:

| <b>Development Priority</b>                               | <b>Summary</b>   |
|---|--|
| 1. CSE, Trafficking & Missing (Missing and online safety) | Developing assurance regarding missing children process and intervention and developing online safety responses.         |
| 2. Children with Disabilities                             | Assessing organisational responses and safeguarding risk understanding with regard to these children and their families. |
| 3. Signs of Safety  | Further embedding this across the partnership, particularly schools.   |

23. The priorities that have arisen for the part of the Business Plan shared between the LRSAB and the LRLSCB can be seen over the page:

| <b>Development Priority</b>                   | <b>Summary</b>   |
|---|--|
| 1. The 'Toxic Trio'                           | Assessing and developing approaches to safeguarding adults and children where domestic abuse, substance misuse and mental health issues are present.   |
| 2. Participation and Engagement               | Establishing visible effective participation by children and vulnerable adults at Board level.   |
| 3. Emotional Health & Wellbeing               | Develop understanding of emotional health and well-being across the partnership and gain assurance regarding BCT and STP that work is addressing safeguarding issues, particularly re: mental health |
| 4. Multi-Agency risk management / Supervision | Develop a multi-agency supervision approach for risk management in safeguarding adults and children.   |

24. Against each of these priorities the Board is in the process of identifying key outcomes for improvement and the actions that will need to be taken over the next year to achieve these improved outcomes.
25. The Priority on Emotional Health and Wellbeing currently references the Better Care Together Plan and Sustainable Transformation Plan.
26. The following are the identified assurance priorities arising from current priorities and the considerations from the development day. Seeking assurance on these would be built into the work of the Safeguarding Effectiveness Group (SEG) and the LSCB and SAB Multi-Agency Audit Groups as appropriate.

|              | <b>Assurance Priorities</b>   |
|--------------|---|
| <b>LSCB</b>  | 1. Early Help (step up and step down)<br>2. Sports and other independent settings (need to test historic abuse disclosures)<br>3. Thresholds<br>4. Supervision<br>5. Initial Health Assessments for Looked After Children (IHAs)<br>6. Young People's Mental Health |
| <b>SAB</b>   | 1. Thresholds<br>2. MCA DoLS<br>3. Harm Caused by paid staff/ professionals (watching brief)  |
| <b>Joint</b> | 1. Domestic Abuse   |

### **Consultation/Patient and Public Involvement**

27. The views of a range of forums are being sought on the Business Plans. This includes the Cabinets, Children and Adults and Scrutiny Committees and the Health and Wellbeing Boards in both local authority areas.

28. The Board office are arranging for consultation on the priorities with young people and adult service users through existing forums.
29. Young people have identified Hate Crime to be considered in the Business Plan, this will be considered further by the Board.
30. Feedback from this panel and these forums will support the development of the action plans for these priorities. The final Business Plan will be signed off at the meeting of the LRSAB and LRLSCB on 31 March 2017.

### **Resource Implications**

31. There are no resource implications arising from the recommendation in this report. Both the LRLSCB and LRSAB operate with a budget to which partner agencies contribute under an agreed formula that reflects their size, operating budgets and legal safeguarding responsibilities
32. The total budget within which the Boards operate in 2017/18 will be £346,090. The LRLSCB has a budget of £241,692 and the LRSAB a budget of £104,478, added to which the Boards receive £40,500 from the community safety partnerships to support the undertaking of Domestic Homicide Reviews

### **Timetable for Decisions**

33. The final Business Plan will be signed off at the meeting of the LRSAB and LRLSCB on 31 March 2017

### **Background papers**

None

### **Circulation under the Local Issues Alert Procedure**

None

### **Officer to Contact**

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### **Relevant Impact Assessments**

#### **Equality and Human Rights Implications**

34. The LRLSCB and LRSAB seek to ensure that a fair, effective and equitable service is discharged by the partnership to safeguard vulnerable children, young people and adults. At the heart of their work is a focus on any individual or group that may be at greater risk of safeguarding vulnerability and the performance framework tests whether specific groups are at higher levels of risk. The Business Plans for 2017/18 will set out how the partnership will seek to engage with all parts of the community in the coming year.

### Crime and Disorder Implications

35. There is a close connection between the work of the LRLSCB and LRSAB and that of community safety partnerships in Leicestershire. For example the LSCB works closely with community safety partnerships to scrutinise and challenge performance in community safety issues that affect the safeguarding and well-being of individuals and groups e.g. Domestic Abuse. The LSCB also supports community safety partnerships in carrying out Domestic Homicide Reviews and acting on their recommendations.

### Environmental Implications

36. None

### Partnership Working and associated issues

37. Safeguarding is dependent on the effective work of the partnership as set out in national regulation, Working Together 2015, published by the Department for Education and by the Care Act 2014.

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