

HEALTH AND WELLBEING BOARD: 7 JANUARY 2016

REPORT OF THE DIRECTOR OF ADULTS AND COMMUNITIES

TRANSFORMING CARE: BUILDING THE RIGHT SUPPORT

Purpose of report

- 1 The purpose of this report is to inform the Board about the requirements of Transforming Care following the announcement in October 2015 through the publication of the national plan “Building the Right Support” and associated service model. The report also provides assurance to the Board on plans and progress towards meeting the expectations outlined in Building the Right Support.
- 2 On the 9 December 2015, the Better Care Together Learning Disabilities (BCT LD) work stream agreed to evolve as the Leicester, Leicestershire and Rutland (LLR) Transforming Care Partnership (TCP). The BCT LD activity and outcomes are aligned to the priorities identified through Transforming Care.

Link to Better Care Together

Work stream	Relevance	Work stream	Relevance
Maternity, neonates, children and young people		Mental health	
Long term conditions		Frail and older people	
Urgent care		Planned care	
Learning disabilities	✓	End of life	

Policy Framework and Previous Decisions

- 3 The Board has received regular reports on the progress of the Transforming Care agenda in Leicestershire in response to national developments dating back to December 2012. Reports have informed the Board of the requirements of the Transforming Care Programme of action and the Winterbourne View Concordat and an assessment of the performance of the Local Authority in relation to the programme.
- 4 During 2014, the Board agreed the Leicestershire Joint Commissioning Plan for Transforming Care, which was in place prior to the conclusion of the two year Winterbourne Joint Improvement Programme, and was notified of the launch of the NHS England Care and Treatment Reviews. The BCT LD Work stream Steering Group was also established.

- 5 During 2015, the Board was updated on progress against key areas of delivery and was notified of progress in implementing the Department of Health Grant to support the development of long and short term accommodation to reduce admissions/facilitate discharge of people with learning disabilities and/or autism from mental health hospitals. An update on the development of Care and Treatment Reviews was also presented to the Board.

Background

- 6 NHS England working in partnership with ADASS and the Local Government Association published, in October 2015, a national plan and associated service model called "Building the Right Support". The plan lays out three key expectations from Commissioners.
- 7 Local councils and NHS bodies will join together to deliver better and more co-ordinated services. 49 local TCPs will be formed which will be expected to work with people with lived experience, families, carers and key stakeholders to agree robust implementation plans by April 2016. Each TCP will be made up of Clinical Commissioning Groups (CCGs), NHS England's specialised commissioners and local authorities, and will cover the whole of England. Leicestershire has been aligned as a TCP with Leicester and Rutland.
- 8 Budgets will be shared between the NHS and local councils to ensure the right care is provided in the right place. A new financial framework, including reformed funding guidance will aim to speed up discharges, particularly for those who have been in inpatient care the longest. For people who have been in hospital five years or more, specific payments will be made by the NHS to local authorities to enable their needs to be met in the community.
- 9 National guidelines will set out what support people and families can expect wherever they live. A new service model describes what good services should look like framed around nine principles:
1. *I have an interesting life that I enjoy*
 2. *My Care and Support is well planned*
 3. *I have choice and control about my care and support*
 4. *I live in the community with the support I need*
 5. *I have a choice about where I live and who I live with*
 6. *I get good care from health services*
 7. *I get help from experts in the community when I need it*
 8. *I get help to stay out of trouble with the Police if I need it*
 9. *If I have to go into a hospital because my health needs cannot be met in the community, it is high quality and I don't stay there longer than I need to*
- 10 On 17 November 2015, NHS England wrote to all CCGs and local authorities outlining the plans to implement Building the Right Support and service model. Planning assumptions have been made including the expectation that no area should need more inpatient capacity than is necessary to cater for:
- 10-15 inpatients in CCG commissioned beds (such as those in assessment and treatment units) per million population;

- 20-25 inpatients in NHS England-commissioned beds (such as those in low, medium or high-secure units) per million population.
- 11 In order to deliver against these planning assumptions local areas need to build capacity in communities and redesign pathways in order to support people better at home. An important element of effective preparations will be analysis to inform plans for commissioning intensive community support services. Plans will need to evidence clear early milestones where such services are not yet fully in place.
 - 12 To support local areas with transitional costs, NHS England will make available up to £30 million of transformation funding over three years, with national funding conditional on match-funding from local commissioners. In addition to this, £15 million capital funding will be made available over three years.
 - 13 Local areas need to have a solid foundation upon which to base transformation, including strong leadership and sound governance, engagement and commitment to joint working amongst a complex range of stakeholders. This has been achieved locally through existing BCT arrangements and Sandy McMillan, Assistant Director (Leicestershire County Council) has been identified as the Senior Responsible Officer (SRO) to lead this area of transformation, along with Jim Bosworth, Assistant Director (East Leicestershire and Rutland CCG) who has been identified as the Deputy SRO.
 - 14 A first draft of the transformation plan will be required by 8 February 2016 which, after regional and national moderation will need to be finalised by 11 April 2016. With a strong governance arrangement already established the LLR partnership is in a strong position to deliver a robust plan within set timescales.
 - 15 As soon as final plans are established local partnerships will move into implementation of the agreed plans.

Progress and plans

- 16 The TCP has been agreed as a function of the BCT LD work stream (9 December 2015). The first formal meeting of the LLR TCP will be on the 13 January 2016 – meeting the national target.
- 17 The population of LLR is approximately one million people which means that the target for inpatient capacity is 10-15 CCG commissioned inpatient beds. The main inpatient provision is the Agnes Unit which is a 16 bedded unit. Plans are in place to reduce the bed usage to no more than eight beds by 2017. This will be achieved through the expansion of existing Outreach provision and additional provision has been commissioned in out of area settings. Through the Care and Treatment review process alternative community based plans will be identified.
- 18 The TCP will collaborate with NHS England specialised commissioning to establish local community support – including the provision of a step through project to facilitate discharge.
- 19 The existing BCT LD work stream was developed to provide an LLR response to Transforming Care. Plans are well developed and broadly reflect national

expectations. The BCT plan will be reviewed against Building the Right Support to ensure it will meet national requirements.

Consultation/Patient and Public Involvement

- 20 There is a Patient and Public Representative on the BCT LD Work stream Steering Group. A presentation on Building the Right Support was made to the Learning Disability Partnership Board on the 7 January 2016. Additional engagement is planned for the 22 February with people with learning disabilities and family carers.

Resource Implications

- 21 Resource implications are being addressed through the BCT LD work stream.

Conclusions/Recommendations

- 22 The Health and Wellbeing Board is asked to:
- a) Approve the development of the BCT LD Work stream Steering Group as the TCP;
 - b) Support the plans described to implement Building the Right Support.

Background papers

Building the Right Support: A national plan to develop community services and close inpatient facilities

<https://www.england.nhs.uk/wp-content/uploads/2015/10/ld-nat-imp-plan-oct15.pdf>

Service model for commissioners of health and social care services

<https://www.england.nhs.uk/wp-content/uploads/2015/10/service-model-291015.pdf>

Service model for commissioners of health and social care services: Supplementary information for commissioners

<https://www.england.nhs.uk/wp-content/uploads/2015/10/ld-serv-model-oct15.pdf>

Letter to CCG's and Local Authorities

<http://www.local.gov.uk/documents/10180/7586660/Implementing+Building+the+right+support+letter+20151117/31de33e8-6bfd-4563-8497-21834bf100e5>

Circulation under the Local Issues Alert Procedure

- 23 The report affects all areas of Leicestershire and Leicestershire residents in out of County placements commissioned by either the County Council and/or East Leicestershire and Rutland CCG or West Leicestershire CCG.

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Relevant Impact Assessments

Equality and Human Rights Implications

- 24 The TCP targets all people – children and adults, with a learning disability and/or autism, including those who are not eligible for social care or continuing healthcare support. Ongoing consideration needs to be given to the implications of the Mental Capacity Act and the ability of individuals to consent to their inclusion on the Transforming Care associated registers.

Crime and Disorder Implications

- 25 Ensuring there are robust links with the Criminal Justice System to appropriately identify individuals who are at risk of crime or perpetrators of crime with a learning disability and/or autism to ensure robust support plans are in place to reduce the risk of admission to a mental health inpatient setting

Partnership Working and associated issues

- 26 The TCP footprint is aligned with the LLR BCT footprint. There are additional issues to ensure that wider partners from across the local authority and health are actively engaged in the development and commissioning of provision.