



HEALTH AND WELLBEING BOARD: 22 JANUARY 2015

REPORT OF THE LEARNING DISABILITY PROGRAMME BOARD

TRANSFORMING CARE FOR PEOPLE WITH LEARNING DISABILITIES IN LEICESTERSHIRE

Purpose of report

1. The purpose of this report is to:
 - Update on progress on the Winterbourne View 'Transforming Care' joint improvement plan;
 - Update on the progress of the Better Care Together (BCT) learning disability work stream;
 - Update on progress on the submission of the 2014/15 Joint Health and Social Care Self Assessment Framework (JHSCSAF).

Policy Framework and Previous Decisions

2. The Health and Wellbeing Board agreed the Leicestershire Health and Social Care Winterbourne View Transforming Care joint improvement plan in May 2014.
3. The BCT Five Year Strategic Plan was noted by the Board in November 2014. Learning disability is one of the eight work streams within the delivery programme.
4. The JHSCSAF resulted from an action arising from the National Transforming Care Concordat for NHS England and the Association of Directors of Adult Social Services. This is the second year the JHSCSAF has been collated as a partnership between health and social care. Previously, similar exercises were completed as separate health and social care returns. Qualitative and quantitative questions are based on three areas: Staying Healthy, Being Safe and Living Well.

Background

5. The Leicestershire Health and Social Care Winterbourne View Transforming Care joint improvement plan identifies five objectives:
 - i) Understanding our people - Accurate, reliable person centred information will be available across education, health and social care which supports the effective commissioning of services for children, young people and adults with learning disabilities who may also have mental health needs and behaviours that challenge.

- ii) Effective Commissioning - A totally pooled budget supports the development of flexible, responsive local provision, including 24 hour crisis support. The market is supported to deliver innovative, person centred, cost effective services.
 - iii) Quality Assurance and Compliance - Poor and non-compliant services will not be tolerated in the absence of an alternative. We will work in partnership with people with learning disabilities and their families to develop person centred quality checking tools.
 - iv) Keeping People Safe - People with learning disabilities and their families are safe from abuse, through commission or omission. There are robust, responsive systems in place which support information sharing (with due regard to data protection and information sharing protocols) in relation to concerns across health and social care. Learning from alerts and outcomes of investigations is used to inform monitoring and delivery of services
 - v) The right workforce - There is a workforce across all sectors which supports people with learning disabilities and their families in a person centred way. Creative recruitment and development practices are used to develop a values based workforce with families and people with learning disabilities being integral to its delivery.
- 6 A practical guide for Health and Wellbeing Boards to support leadership on the Winterbourne priorities was published in 2014. The guide suggests that Boards ask 11 key questions. Leicestershire is progressing well against each one. The 11 questions with local responses are outlined in Appendix A.
- 7 The Health and Wellbeing Board noted the development of the BCT Draft Strategic Outline Case and Programme Initiation Document in November 2014. The outcomes for people with learning disabilities expected on delivery of BCT are:
- The potential of individuals to lead independent and fulfilling lives to be recognised as being the norm;
 - People with learning disabilities and family carers have expectations and experiences which are comparable to the general population;
 - Support to be tailored to peoples individual needs;
 - Equitable access to mainstream services;
 - Improved physical health and life expectancy in people with learning disabilities;
 - Reduce spend per head by matching support setting to individual needs;
 - Good quality service provision is available in Leicester, Leicestershire and Rutland (LLR) at the right time and at the right price.

Progress to date

Winterbourne

- 8 Progress includes:
- All deadlines mandated through the Winterbourne View Transforming Care Concordat have been met.

- A review of the discharge status of all identified individuals living in Assessment and Treatment Units and secure hospital settings is held regularly with the Clinical Commissioning Groups (CCGs) and NHS England.
- Care and Treatments reviews as instructed by NHS England were completed between October and December 2014. The six people reviewed, funded by either West Leicestershire CCG or East Leicestershire and Rutland CCG, were deemed to be in an appropriate setting.
- The National Winterbourne View Joint Improvement Programme published a case study highlighting good practice across LLR in the sharing of information on the Local Government Association website.
- DH (Department of Health) Capital Grant award of £391,700 for a joint LLR project to provide long and short term accommodation for the Winterbourne cohort and to support the prevention of hospital admissions.
- Review of joint improvement plan scheduled for January 2015.
- Leadership in Social Care course aimed specifically at managers of learning disability services.

BCT – Learning disability work stream

9 Progress includes:

- Strategy agreed.
- Joint Market Position statement to be published in spring 2015.
- LLR approach to the development of short breaks.
- Active Patient and Public participation.
- Development of Leicestershire Partnership Trust Outreach Team and Agnes Unit Admission pathway.
- Review of Continuing Healthcare funded support packages.

JHSCSAF

10 Progress includes:

- Draft submission presented to families and people with learning disabilities on 8 January 2015.
- Information has been collated from a range of sources including GPs.
- Submission developed in partnership with Leicester and Rutland to ensure a co-ordinated approach where services overlap.
- Additional information and analysis to be undertaken by the Public Health Observatory in February.
- Final submission and action plan to be submitted to the Health and Wellbeing Board in March 2015.

Consultation/Patient and Public Involvement

- 11 A group of family carers and people with learning disabilities has been established to provide advice and guidance on strategic commissioning issues relating to learning disability across health and social care.
- 12 The JHSCSAF included two questions which are to be answered by family carers and people with learning disabilities. The views of family carers and people with

learning disabilities were collected through the Leicestershire Learning Disability Partnership Board and locality groups.

- 13 A group of people with learning disabilities are being trained to become Quality Checkers. The purpose of the Quality Checkers is to provide the view of Experts by Experience, particularly to monitor the quality of residential care services. People with learning disabilities have been central to the development of a set of outcomes and a job description for the Quality Checkers. The project is being delivered in partnership with Leicestershire County Council's Adult Social Care Compliance Team and is making links with the CCGs.

Timetable for Decisions

- 14 The current national Winterbourne View Joint Improvement Programme comes to a close on 31 March 2015. It is expected a new programme will be developed following the report 'Time for change' by Sir Stephen Bubb and commissioned by NHS England.
- 15 The governance for the JHSCSAF is clearly laid out. The submission of the required return is as of today incomplete as data is to be added by Public Health England. The nationally set timetable is as follows:

Activity	Deadline	Progress
<ul style="list-style-type: none"> • Local completion of initial draft of the submission • Local Authorities and CCG leads finalise local submission • Local validation and sign off from the LDPB • Final submission of completed and signed off framework to Improving Health and Lives (the body which is co-ordinating the Self Assessment Framework as part of the Public Health Observatory), 	End of January 2015	On track
Presentation to Health and Wellbeing Boards – leading to local action plan	End of March 2015	12 March

Recommendations

- 16 The Health and Wellbeing Board is asked to:
- a) Consider the draft Self Assessment and local action plan arising from the JHSCSAF at its next meeting
 - b) Note the progress on Winterbourne priorities and agree to receive further reports as emerging priorities from April 2015 are clear.
 - c) Note the progress on the learning disability element of the BCT programme.

Background papers

- Health and Wellbeing Boards: leading local response to Winterbourne View
<http://www.nhsconfed.org/resources/2014/07/health-and-wellbeing-boards-leading-local-response-to-winterbourne-view>
- 2014, Winterbourne View – Time for Change: Transforming the commissioning of services for people with learning disabilities and/or autism. Transforming Care and Commissioning Steering Group. NHS England
<http://www.england.nhs.uk/wp-content/uploads/2014/11/transforming-commissioning-services.pdf>
- Local Government Association/NHS England – Area Case Study: Leicester, Leicestershire and Rutland Better Care Together
<http://www.local.gov.uk/documents/10180/12137/Leicester+area+case+study/a9933fb0-2a30-42a0-8405-415a24ebfd21>

Circulation under the Local Issues Alert Procedure

The report is relevant to Leicestershire as a whole.

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List of Appendices

Appendix A: Health and Wellbeing Board: Leading local response to Winterbourne View

Relevant Impact Assessments

Partnership Working and associated issues

- 17 The Leicestershire joint improvement plan was developed and has been implemented in partnership with people with learning disabilities, family carers, West Leicestershire CCG, East Leicestershire and Rutland CCG, Leicestershire Partnership Trust and the voluntary sector. The local improvement plan heavily influenced the development of the Learning disability work stream of BCT and has informed LLR joint working initiatives such as the successful DH Capital Grant to support the Winterbourne cohort.

Health and Wellbeing Boards: Leading local response to Winterbourne View

A practical guide for Health and Wellbeing Boards: July 2014

The purpose of the guide is to provide practical information and guidance on the significant role Health and Wellbeing Boards can play in leading the local response to Winterbourne View. The 11 key questions and the Leicestershire progress are outlined below;

- 1. Does the Board know how many local people in the vulnerable group are currently in hospital, within the local area and outside it; and does this number equate with the latest available data from NHS England?**

On behalf of all LLR CCG's West Leicestershire CCG collate and validate information monthly on the numbers of people in hospital in the local area and beyond. A line by line scrutiny is regularly undertaken with NHS England and the CCG's to monitor progress against planned discharges and identify issues.

- 2. Is the Board aware of the planned discharge date for all vulnerable individuals, so as to ensure the required support is in place for their return to the local area?**

Yes, the data collection outlined above includes information on planned discharges.

- 3. Is the Board working in a proactive, co-productive and collaborative way with individuals and their families, carers and advocates to identify and understand their assets, needs and priorities?**

Yes, through the development of the commissioning advisory group, links with the Learning Disability Partnership Board, ongoing engagement and feedback from service providers such as the Leicestershire Partnership Trust. The Leicestershire and Rutland Adult Safeguarding Board has provided funding to train people with learning disabilities as "Quality Checkers". The Quality Checkers will work with Adult Social Care's Compliance Team to monitor care homes for people with learning disabilities.

- 4. Will there be effective commissioning procedures and processes in place by June 2014 that will lead to a permanent reduction in the number of vulnerable people in secure hospitals or assessment and treatment settings?**

A Section 75 agreement is in place for the pooling of health and social care support packages. A joint strategic commissioning manager was appointed in August 2013 to support the development of effective commissioning. Planned activity in Better Care Together supports the prevention agenda.

- 5. Will any individual on discharge from inpatient care be appropriately supported in a local, personalised, community based setting?**

Yes, the award of the DH Capital Grant supports this work. There are dedicated supported living officers and links with the LPT Outreach Team to provide support to community placements.

6. Is the Board exploring all possible integration and joint commissioning options to best deliver expanded and improved person centred community provision?

The focus of the learning disability work stream of Better Care Together is the development of community based provision. Work is ongoing across Health and Social Care in Leicestershire and across the LLR landscape to develop services.

7. Is there effective partnership working across the whole local system, including with providers, to provide appropriate local services to meet the identified needs and future anticipated needs of any local people in the vulnerable group?

Yes, as previously outlined, there is effective partnership working across the health and social care landscape, including with children's services.

8. Are appropriate services in place for prevention and early intervention for children, young people and families, including well targeted support for individuals at early risk?

Adults and children's services are working together to develop commissioning and monitoring practices to enable the early identification of children and young people including continuity of support. This is supported by the development of the Whole Life Disability agenda within the County Council and engagement with the Supporting Leicestershire Families programme.

9. Has the joint strategic plan been assimilated into the Joint Strategic Needs Assessment (JSNA) and Joint Health and Wellbeing Strategy (JHWS) process to enable a more strategic approach to commissioning services for children and adults in this vulnerable group?

Improving services for people with learning disabilities is a key outcome for the JHWS, the priorities have been determined by the Leicestershire Winterbourne joint improvement plan. The learning disability chapter of the JSNA is due to be refreshed building on the JSNA action plan which includes activity on learning disability.

10. Are there well developed, suitable and effective safeguarding procedures and processes in place locally, used appropriately?

Yes, the LLR Multi Agency policy and procedure for the safeguarding of vulnerable adults provides clear guidance and effective procedures. Winterbourne related issues are discussed at the Adult Safeguarding Board. All people in the Winterbourne cohort have been reviewed.

11. Is the Board clearly communicating what is being done to change how health and wellbeing services are designed and delivered?

The Board communicates what is being done to change health and wellbeing through a range of communication methods including the use of the County Council's website, meetings with stakeholders and patient and public involvement forums such as Healthwatch Leicestershire.

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